

## *Executive Subcommittee Meeting*

Tuesday, October 10, 2017

### Table of Contents

#### Contents

Agenda .....	2
Meeting Minutes .....	4
Study Timeline .....	16
Agency Overview .....	18
History .....	18
Legal Directives .....	26
Mission and Vision .....	27
Organization .....	28
Governing Body (i.e. director, commissioners, trustees, etc.) .....	28
Internal Audit Process .....	28
Organizational Units .....	29
Table 1. Organizational Unit: SC Emergency Management Division .....	29
Table 2. Organizational Unit: SC State Guard .....	29
Table 3. Organizational Unit: SC Youth/Job Challenge Academy .....	30
Table 4. Organizational Unit: STARBASE Swampfox .....	30
Table 5. Organizational Unit: SC Military Museum .....	30
Table 6. Organizational Unit: SC Joint Services Detachment .....	31
Table 7. Organizational Unit: SC Army National Guard .....	31
Table 8. Organizational Unit: SC Air National Guard .....	32
Organizational Chart .....	32
Figure 1. Agency 2017 organizational chart. ....	33
Successes, Challenges, Emerging Issues .....	34
Successes .....	34
Challenges .....	35
Emerging Issues .....	35
Agency Recommendations .....	38
Internal Recommendations .....	38
Law Recommendations .....	38
Law Recommendation # 1: Proviso 100.9 (ADJ: Billeting and Dining Facility Operations) .....	39
Law Recommendation # 2: House Bill H 3789 / Senate Bill S 451 .....	39
Committee Contact Information .....	40

# AGENDA

**South Carolina  
House of Representatives**



**Legislative Oversight Committee**

***EXECUTIVE SUBCOMMITTEE***

***Chairman Gary E. Clary***

***The Honorable Laurie Slade Funderburk***

***The Honorable Wm. Weston J. Newton***

***The Honorable Robert Q. Williams***

***Tuesday, October 10, 2017***

***10:00 am***

***Room 321, Blatt Building***

***Pursuant to Committee Rule 6.8, S.C. ETV shall be allowed access for internet streaming whenever technologically feasible.***

**AGENDA**

- I. Approval of Subcommittee Meeting Minutes**
- II. Discussion of the study of the Adjutant General's Office**
- III. Adjournment**

# MEETING MINUTES

**Chairman Wm. Weston J. Newton**

*First Vice-Chair:*  
*Laurie Slade Funderburk*

## **Legislative Oversight Committee**



*Katherine E. "Katie" Arrington*  
*Gary E. Clary*  
*MaryGail K. Douglas*  
*Phyllis J. Henderson*  
*Joseph H. Jefferson Jr.*  
*Mandy Powers Norrell*  
*J. Todd Rutherford*  
*Tommy M. Stringer*  
*Robert Q. Williams*

*William K. (Bill) Bowers*  
*Neal Collins*  
*Raye Felder*  
*William M. "Bill" Hixon*  
*Robert L. Ridgeway III*  
*James E. Smith Jr.*  
*Edward R. Tallon Sr.*  
*Bill Taylor*

### **South Carolina House of Representatives**

*Jennifer L. Dobson*  
*Research Director*

*Cathy A. Greer*  
*Administration Coordinator*

**Post Office Box 11867**  
**Columbia, South Carolina 29211**  
**Telephone: (803) 212-6810 • Fax: (803) 212-6811**  
**Room 228 Blatt Building**

*Charles L. Appleby IV*  
*Legal Counsel*

*Carmen J. McCutcheon Simon*  
*Research Analyst/Auditor*

**Executive Subcommittee of the Legislative Oversight Committee**  
**Monday, July 31, 2017 10:00 am**  
**Blatt Room 110**

#### **Archived Video Available**

- I. Pursuant to House Legislative Oversight Committee Rule 6.8, South Carolina ETV was allowed access for streaming the meeting. You may access an archived video of this meeting by visiting the South Carolina General Assembly's website (<http://www.scstatehouse.gov>) and clicking on *Committee Postings and Reports*, then under *House Standing Committees* click on *Legislative Oversight*. Then, click on *Video Archives* for a listing of archived videos for the Committee.

#### **Attendance**

- I. Subcommittee Chairman Gary E. Clary calls the Executive Subcommittee meeting to order on the morning of Monday, July 31, 2017, in Room 110 of the Blatt Building. The following members of the Subcommittee are present during all or part of the meeting: Subcommittee Chairman Clary, Representative Funderburk, Representative Newton, and Representative Williams.

## Minutes

- I. House Rule 4.5 requires standing committees to prepare and make available to the public the minutes of committee meetings, but the minutes do not have to be verbatim accounts of meetings. It is the practice of the Legislative Oversight Committee to provide minutes for its subcommittee meetings.
- II. Representative Newton moves to approve the minutes from the June 27, 2017 Subcommittee meeting. A roll call vote is held, and the motion passes.

Rep. Newton moves to approve the minutes from the Subcommittee's June 27, 2017 meeting:	Yea	Nay	Not Voting (Absent)	Not Voting (Present)
Rep. Clary	✓			
Rep. Funderburk	✓			
Rep. Newton	✓			
Rep. Williams	✓			

## Discussion of the State Election Commission

- I. Chairman Clary explains the purpose of today's meeting is for the State Election Commission to provide an update on the request the agency received from the Presidential Advisory Commission on Election Integrity; as well as the recent request from the U.S. Department of Justice; discuss potential recommendations and findings; and hear any constituent testimony.
- II. Chairman Clary reminds agency personnel, and any other persons who were sworn in during prior meetings, that they remain under oath anytime they are with the Subcommittee or Committee.
- III. State Election Commission Director Marci Andino presents a brief background on the request from the Presidential Advisory Commission on Election Integrity and the U.S. Department of Justice, and provides an update on the current status of the agency's communication with these federal entities.
- IV. The Subcommittee discusses potential recommendations and findings one by one, entertaining any related motions at the end of the discussion of each.

Subcommittee members make the various motions listed below related to potential recommendations and findings. Each passes after a roll call vote.

The State Election Commission requests the Subcommittee adopt Items A.

<u>A. Certification of Candidates</u> Rep. Funderburk moves the Subcommittee study include a recommendation that the August 15th requirement for certifying candidates in a statewide general election apply to all candidates and questions to be voted on in the general election except Presidential and Vice-Presidential candidates.	Yea	Nay	Not Voting (Absent)	Not Voting (Present)
Rep. Clary	✓			
Rep. Funderburk	✓			
Rep. Newton	✓			
Rep. Williams	✓			

The State Election Commission requests the Subcommittee adopt Item B.

<u>B. Closing Registration Books</u> Rep. Funderburk moves the Subcommittee study include a recommendation, as outlined by the State Election Commission in the agency recommendations document, to change the deadline to register to vote from 30 days to 25 days by amending SC Code Ann. § 7-5-150; -155; -185, -220, and -330.	Yea	Nay	Not Voting (Absent)	Not Voting (Present)
Rep. Clary	✓			
Rep. Funderburk	✓			
Rep. Newton	✓			
Rep. Williams	✓			

The State Election Commission requests the Subcommittee adopt Item C.

<u>C. Substitution of Party Nominee</u> Rep. Williams moves the Subcommittee study include a recommendation, based on the agency's recommendation, to limit the time prior to an election when a candidate may resign for the reasons stated in § 7-11-50 and time frame for when a substitute candidate may be nominated by updating statutes.	Yea	Nay	Not Voting (Absent)	Not Voting (Present)
Rep. Clary	✓			
Rep. Funderburk	✓			
Rep. Newton	✓			
Rep. Williams	✓			

The State Election Commission requests the Subcommittee adopt Item D. The South Carolina Association of Registration and Election Officials submits a letter supporting the standardization of municipal general elections to a single date. The Municipal Association of South Carolina testifies in support of standardization of municipal general elections to a menu of dates from which municipalities may choose.

<u>D. Municipal Elections</u> Rep. Funderburk moves the Subcommittee study include a recommendation that General elections of municipalities be standardized to a single, or no more than three, dates in an odd numbered year.	Yea	Nay	Not Voting (Absent)	Not Voting (Present)
Rep. Clary	✓			
Rep. Funderburk	✓			
Rep. Newton	✓			
Rep. Williams	✓			

The State Election Commission requests the Subcommittee adopt Item E.

<u>E. Partisan and Non-Partisan Primaries</u> Rep. Newton moves the Subcommittee study include a recommendation that statutes be updated so non-partisan primaries shall not be held on the same day as partisan primaries.	Yea	Nay	Not Voting (Absent)	Not Voting (Present)
Rep. Clary	✓			
Rep. Funderburk	✓			
Rep. Newton	✓			
Rep. Williams	✓			

The State Election Commission supports adoption of Item F.

<u>F. Orientation for County Board</u> Rep. Newton moves the Subcommittee study include a recommendation to update SC Code Section 7-5-10(D)(1) and (2) to require each County Election Board Member participate in an orientation approved by the State Election Commission within thirty days of the individuals appointment to the County Board; failure of which requires removal of the member by the Governor as removals are currently outlined in statute.	Yea	Nay	Not Voting (Absent)	Not Voting (Present)
Rep. Clary	✓			
Rep. Funderburk	✓			
Rep. Newton	✓			
Rep. Williams	✓			



The State Election Commission supports adoption of Item G.

<u>G. Yes/No Box on Voter Registration Application</u> Rep. Funderburk and Rep. Williams move the Subcommittee study include a recommendation to revise the mailed and in-office voter registration applications to include a “Yes” and “No” box beside each voter eligibility qualification, similar to the boxes that currently appear by the “Are you 18?” and “Are you a U.S. Citizen?” to ensure it is clear to those registering that they are saying yes to each qualification.	Yea	Nay	Not Voting (Absent)	Not Voting (Present)
Rep. Clary	✓			
Rep. Funderburk	✓			
Rep. Newton	✓			
Rep. Williams	✓			

The State Election Commission supports adoption of Item H.

<u>H. Mental Incompetence Notification from Courts</u> Rep. Williams moves the Subcommittee study include a recommendation to update internal operations at the State Election Commission to ensure the agency receives notification when a Court deems an individual mentally incompetent from Probate Court Judges, or other entities, such as the State Law Enforcement Division, which the Courts notify, so the agency may update the voter registration database and move those individuals deemed mentally incompetent from active to inactive status.	Yea	Nay	Not Voting (Absent)	Not Voting (Present)
Rep. Clary	✓			
Rep. Funderburk	✓			
Rep. Newton	✓			
Rep. Williams	✓			

Item I. in the chart of potential recommendations and findings is a recommendation the Subcommittee adopted during its May 9, 2017 meeting which both the State Election Commission and Revenue and Fiscal Affairs support.

The State Election Commission and Revenue and Fiscal Affairs support adoption of Item J.

<u>J. No Annexation impacting line SCGS is mapping while SCGS is mapping</u> Rep. Newton moves the Subcommittee study include a recommendation to update statutes to prevent the following two actions from occurring simultaneously: (1) a county annexing property that would impact an individual boundary line of a county; and (2) South Carolina Geodetic Survey mapping the geographic coordinates of the same individual boundary line. If a county wishes to annex property, they may begin the annexation process as outlined in Chapter 5, Title 4, before or after the date the geographically positioned individual boundary line takes effect as outlined in Section 27-2-105(B)(6).	Yea	Nay	Not Voting (Absent)	Not Voting (Present)
Rep. Clary	✓			
Rep. Funderburk	✓			
Rep. Newton	✓			
Rep. Williams	✓			

The State Election Commission and Revenue and Fiscal Affairs support adoption of Item K.

<u>K. Include Geographic Coordinates in any Future Annexations</u> Rep. Newton moves the Subcommittee study include a recommendation to update statutes so after the SC Geodetic Survey Office (SCGS) geographically positioned boundary line takes effect, (1) any future annexations impacting that line include geographic coordinates and descriptions of the proposed new line, which SCGS will verify, as part of the information available to those within the counties who are voting on the annexation, and (2) within 30 days of the certification of election results approving an annexation, counties must provide the geographic coordinates and description of the new boundary line to SCGS who will update the official map.	Yea	Nay	Not Voting (Absent)	Not Voting (Present)
Rep. Clary	✓			
Rep. Funderburk	✓			
Rep. Newton	✓			
Rep. Williams	✓			

The State Election Commission and Revenue and Fiscal Affairs support adoption of Item L.

<u>L. Additional Entities Notified of Geographic Positions of Boundary</u> Rep. Williams moves the Subcommittee study include a recommendation to add a provision to SC Code Section 27-2-105(B)(6) that requires the Revenue and Fiscal Affairs Office to email a copy of the correspondence it sends the Register of Deeds pursuant to SC Code Section 27-2-105(B)(6), to the following additional entities to ensure all parties receive the information: (a) State Election Commission and County Registration and Election Boards; (b) County Council; (c) County Assessor; (d) County Emergency Services; and (e) all affected School Boards.	Yea	Nay	Not Voting (Absent)	Not Voting (Present)
Rep. Clary	✓			
Rep. Funderburk	✓			
Rep. Newton	✓			
Rep. Williams	✓			

The State Election Commission and Revenue and Fiscal Affairs support adoption of Item M.

<u>M. Revised Finding - Differences in Interpretations May Cause Taxation without Representation</u> Rep. Williams moves to revise the language to a finding adopted by the Subcommittee on May 9, 2017, to read, "Until 2030, or such time as the South Carolina Geodetic Survey Office of Revenue and Fiscal Affairs surveys and maps the county boundaries as laid out in statute, practical problems may arise under various interpretations of a county boundary including but not limited to taxation and representation. The Subcommittee's recommendations are intended to address those problems."	Yea	Nay	Not Voting (Absent)	Not Voting (Present)
Rep. Clary	✓			
Rep. Funderburk	✓			
Rep. Newton	✓			
Rep. Williams	✓			

The State Election Commission and Revenue and Fiscal Affairs support adoption of Item N.

<u>N. County Follows Geographically Positioned Map</u> Rep. Funderburk moves the Subcommittee study include a recommendation to add provisions in statute which require a County Council, within 180 days of receiving the geographically positioned boundary (which may only be one boundary line of the county and not the county's entire boundary) from South Carolina Geodetic Survey (SCGS), to provide written confirmation to Revenue and Fiscal Affairs (RFA) that the county has taken any and all necessary steps, which may include grandfathering in certain residents for periods of time as long as those residents are not being taxed in an area in which they cannot vote, to adhere to the boundary for all purposes, including but not limited to, elections, tax assessments, emergency services, school districts, and permits.	Yea	Nay	Not Voting (Absent)	Not Voting (Present)
Rep. Clary	✓			
Rep. Funderburk	✓			
Rep. Newton	✓			
Rep. Williams	✓			

The State Election Commission and Revenue and Fiscal Affairs support adoption of Item O.

<u>O. Update Voter Database based on Geographically Positioned Map</u> Rep. Funderburk moves the Subcommittee study include a recommendation to analyze current laws and short term revisions to allow an efficient and effective update of official voter lists necessary as South Carolina Geodetic Survey Office geographically positions county boundaries pursuant to the boundary description in statute.	Yea	Nay	Not Voting (Absent)	Not Voting (Present)
Rep. Clary	✓			
Rep. Funderburk	✓			
Rep. Newton	✓			
Rep. Williams	✓			

The State Election Commission and Revenue and Fiscal Affairs support adoption of Item P.

<u>P. Private Cause of Action for Taxation Outside Geographically Positioned Boundary</u> Rep. Williams moves the Subcommittee study include a recommendation to add provisions in statute which authorize a private cause of action, which includes reasonable attorney's fees, against any county that, after 180 days of receiving the geographically positioned boundary from South Carolina Geodetic Survey Office, taxes citizens outside the county's geographically positioned boundary contained in the official county boundary map held by Revenue and Fiscal Affairs.	Yea	Nay	Not Voting (Absent)	Not Voting (Present)
Rep. Clary	✓			
Rep. Funderburk	✓			
Rep. Newton	✓			
Rep. Williams	✓			

The State Election Commission and Revenue and Fiscal Affairs support adoption of Item Q.

<u>Q. Required Notice Pre-SCGS Work on County Boundary and Public Meeting Post-Preliminary Positioning</u> Rep. Williams moves the Subcommittee study include a recommendation to add provisions in law which require South Carolina Geodetic Survey (SCGS) send notice to the county administrator and publish this notice (1) in a local newspaper, and (2) on the Revenue and Fiscal Affairs website 30 days prior to SCGS starting their work of geographically positioning a section of a county boundary. The notice will inform the public that SCGS intends to work on geographically positioning a section of the county boundary and welcomes public input. Require SCGS to work with the county administrator to hold a public meeting, after SCGS has preliminary geographic positions, to provide information on the preliminary positions and obtain additional public input prior to finalizing the plat of the section of the county boundary.	Yea	Nay	Not Voting (Absent)	Not Voting (Present)
Rep. Clary	✓			
Rep. Funderburk	✓			
Rep. Newton	✓			
Rep. Williams	✓			

- V. Chairman Clary explains the Subcommittee will now hear from other individuals in attendance who would like to provide testimony prior to concluding the Subcommittee's study of the agency.

Chairman Clary swears in the following individuals:

- a. Ms. Katy Smith, First Vice President of SC Association of Registration and Election Officials (SCARE)
- b. Ms. Wanda Hemphill, Director of Elections in York County/Chairman of the Legislative Committee of SCARE

Ms. Smith provides testimony that SCARE is in attendance in support of the State Election Commission.

Ms. Hemphill provides testimony on SCARE's legislative priorities that were included in a letter from SCARE to the Subcommittee.

Chairman Clary reminds Ms. Kim Murphy, constituent from Lexington/Richland County, that she was sworn in during a prior meeting and remains under oath. Ms. Murphy, provides testimony about the issue of county boundary lines.

- VI. Chairman Clary explains the Subcommittee will take a short recess so members may have an opportunity to individually review their notes and determine if there is anything further to discuss before concluding the Subcommittee's study of the agency.
- VII. After returning from recess, Subcommittee members make various motions, which are listed below.

Rep. Funderburk moves the Subcommittee study include a recommendation that statutes be updated to allow South Carolina registered voters to work as poll workers anywhere in South Carolina.	Yea	Nay	Not Voting (Absent)	Not Voting (Present)
Rep. Clary	✓			
Rep. Funderburk	✓			
Rep. Newton	✓			
Rep. Williams	✓			

Rep. Funderburk moves the Subcommittee study include a recommendation that statutes be updated to remove the requirement of a witness signature on the envelope of a mail in absentee ballot since the signatures cannot be verified.	Yea	Nay	Not Voting (Absent)	Not Voting (Present)
Rep. Clary	✓			
Rep. Funderburk	✓			
Rep. Newton	✓			
Rep. Williams	✓			

Rep. Williams moves the Subcommittee study include a recommendation that the full Committee may follow up with the agency at any time about (1) the status of implementing the Committee's recommendations, and (2) any other questions the full Committee has for the agency.	Yea	Nay	Not Voting (Absent)	Not Voting (Present)
Rep. Clary	✓			
Rep. Funderburk	✓			
Rep. Newton	✓			
Rep. Williams	✓			

- VIII. With no further business, Chairman Clary directs Committee staff to draft the Subcommittee Study Report with the motions adopted during the Subcommittee's meetings with the agency, and provide a copy to all Subcommittee members by Friday, August 25, 2017. Chairman Clary states that if any member would like to provide a written statement for inclusion in the Report, as allowed by Committee Standard Practices, the deadline for providing statements is 5:00 p.m. on Friday, September 1, 2017.

Chairman Clary states that unless he receives a written request for another meeting with the agency from a Subcommittee member prior to 5:00 pm on Friday, September 1, 2017, he will provide notice to the full Committee that the Subcommittee Study is available for consideration.

- IX. The meeting is adjourned.

## STUDY TIMELINE



## Study Update - Adjutant General's Office

- March 11, 2015 - Agency submits its **Annual Restructuring and Seven-Year Plan Report**, which is available online.
- January 12, 2016 - Agency submits its **Annual Restructuring Report**, which is available online.
- September 2016 - Agency submits its 2015-16 Accountability Report/2017 Annual **Restructuring Report**.
- May 10, 2017 - **Full committee votes to make the agency the next agency for the Executive Subcommittee to study.** Video of the meeting is available online.
- May 19, 2017 - Agency receives notice that it has been selected for study.
- June 27 - July 28, 2017 - Committee solicits input from the public about the agency in the form of an **online public survey**. The results of the public survey are available online.
- August 3, 2017 - Agency requests 30 day extension to submit its Program Evaluation Report (PER). Committee Chair grants request. New submission deadline for PER is September 29, 2017.
- September 29, 2017 - Agency submits its **Program Evaluation Report**.
- October 10, 2017 - (TODAY) Subcommittee meets with agency (**Meeting #1**) to discuss the agency's history; legal directives; mission and vision; general information about employees; and agency organization.
- Ongoing - Public may submit written comments on the Oversight Committee's webpage on the General Assembly's website ([www.scstatehouse.gov](http://www.scstatehouse.gov))

# AGENCY OVERVIEW

## *History*

The Adjutant General's Office has provided the Committee with an overview of the agency's history.<sup>1</sup> In addition, Committee staff will confirm the accuracy of any assertion of legislative action.

- **1670**
  - [SCNG, State Guard] On the first Wednesday of April, three ships from England and the Caribbean sailed into what is now known as Charleston Harbor. A militia, formed of all male inhabitants and free men of Carolina between the ages of 17 to 60, was called to bear arms. The SC National Guard and SC State Guard trace their lineages back to this early colonial militia.
- **1670-1903**
  - [SCNG, State Guard] The units of the SC Militia participated in The American Revolution, the War of 1812, Creek War, the Second Seminole War, the Mexican-American War, the Civil War, and the Spanish-American War.
- **1779**
  - [SCNG, State Guard] Major Pierce Butler was appointed as the first Adjutant General by Governor John Rutledge. An Irishman, he resigned his commission with the British Army in 1773 before settling in South Carolina. He was tasked with reorganizing the State's defenses. Though his official rank was Brigadier General, he asked to be referred to as Major as it was his highest combat rank held. He served as Adjutant General until 1791.
- **1792**
  - [SCARNG, State Guard ] Lawrence Manning was appointed as the Adjutant General. He served as Adjutant General from 1792 to 1804.
- **1805**
  - [SCARNG, State Guard] John Baylis Earle was appointed as the Adjutant General. He served as Adjutant General from 1805 to 1835.
- **1836**
  - [SCARNG, State Guard] James Jones was appointed as the Adjutant General. He served as Adjutant General from 1836 to 1840.
- **1841**
  - [SCARNG, State Guard] J. W. Cantey was appointed as the Adjutant General. He served as Adjutant General from 1841 to 1853.
- **1854**
  - [SCARNG, State Guard] R.G.M. Dunovant was appointed as the Adjutant General. He served as Adjutant General from 1854 to 1860.
- **1861**
  - [SCARNG, State Guard] States Rights Gist was appointed as the Adjutant General. He served as Adjutant General from 1861 to 1862.

- **1862**
  - [SCARNG, State Guard] W.G. DeSaussure was appointed as the Adjutant General. He served as Adjutant General from April to December 1862.
  - [SCARNG, State Guard] A.C. Garlington was appointed as the Adjutant General. He served as Adjutant General from December 1862 to 1868.
- **1869**
  - [SCARNG, State Guard] Brigadier General F.G. Moses Jr. was elected as the Adjutant General. He served as Adjutant General from 1869 to 1871.
- **1872**
  - [SCARNG, State Guard] Brigadier General H.W. Purvis was elected as the Adjutant General. He served as Adjutant General from December 1872 to 1876.
- **1895**
  - [SCARNG, State Guard] Brigadier General Cary Watts was elected as the Adjutant General. He served as Adjutant General from December 1895 to 1898.
- **1903**
  - [SCARNG, State Guard] Brigadier General John D. Frost was elected as the Adjutant General. He served as Adjutant General from December 1903 to 1907.
- **1903**
  - [SCNG] The Militia Act created a federally recognized and supported National Guard. SC's legislature passed a new South Carolina Military code and the strength of the militia fell from 3,000 men in 1904 to 1,786 in 1905, mainly due to a lack of federal funding.
- **1905**
  - [SCNG] South Carolina's organized militia officially became known as the South Carolina National Guard
- **1907**
  - [SCARNG] Brigadier General John C. Boyd was elected as the Adjutant General. He served as Adjutant General from December 1907 to 1910.
- **1910**
  - [SCNG] Brigadier General William W. Moore was elected as the Adjutant General of the South Carolina National Guard. He served as Adjutant General from 1910 to 1925.
- **1916**
  - [SCNG] President Woodrow Wilson mobilized the Palmetto Regiment, along with most of the nation's National Guard, along the border areas of California, Arizona, New Mexico and Texas. They joined nearly 44,000 active duty soldiers, under the command of General John J. Pershing, to prevent Mexican bandits led by Pancho Villa from raiding US territory.
- **1918**
  - [SCNG] The 118<sup>th</sup> Infantry Regiment was sent to the Gouy-Naroy sector in France. They drove 18,000 yards into enemy territory to help break the German's Hindenburg Line and turn the tide in World War I. Six members of the 118<sup>th</sup> Infantry received the Medal of Honor, among them was Lieutenant James C. Dozier, the future 13<sup>th</sup> Adjutant General of the South Carolina National Guard.

- **1926**
  - [SCNG] Major General James C. Dozier was elected as The Adjutant General of the SC National Guard. He served as Adjutant General from 1926 to 1958. His 33-year tenure is the longest for an Adjutant General in the history of South Carolina.
- **1943**
  - [SCNG] The 178<sup>th</sup> Field Artillery Battalion landed in Gela, Sicily on 18 July 1943 and was the first National Guard unit from the Palmetto State to fight in the European theater of World War II.
- **1946**
  - [SCNG] With the reorganization of the United States Army and the founding of the United States Air Force, the SC Air National Guard was organized at Eastover's Congaree Air Base.
- **1950**
  - [SCMD] South Carolina Civil Defense was organized under Act 888 as a division of the Adjutant General's Office. The agency was directed by Major General James Dozier, the SC Adjutant General, with a staff of Deputy Director and Secretary.
  - [SCNG] The Palmetto Military Academy (SC Army National Guard Officer Candidate School) held its inaugural academic session on 15 April 1950 at the Olympia Armory, and was federally recognized the following year.
  - [SCNG] Battery D, 713th Anti-Aircraft Artillery Gun Battalion was ordered into active federal service. The unit deployed to the Chicago area to serve as part of the nation's Continental Air Defense during the Korean Conflict.
- **1952**
  - [SCNG] In August, nine days after release from active duty for the Korean War, the SC Air National Guard's 169<sup>th</sup> Fighter Group resumed Air Defense Command Runway Air Defense Alert missions. The program maintained two fully armed F-104 aircraft and combat ready pilots on five-minute standby status around the clock at Congaree Air National Guard Base in Eastover.
- **1958**
  - [SCMD] Act 888 reorganized the South Carolina Civil Defense as an independent agency with the Director reporting directly to the Governor. Offices moved to 1416 Senate Street in downtown Columbia.
- **1959**
  - [SCNG] Major General Frank D. Pinkney was elected as The Adjutant General of the SC National Guard. He served as Adjutant General from 1959 to 1970.
- **1961**
  - [SCNG] Congaree Air Base is renamed to McEntire Air National Guard Base to honor Brigadier General Barnie Bryant McEntire, Jr. BG McEntire, the Chief of Staff of the Air National Guard, died while piloting his disabled F-104 Starfighter away from a populated area near Harrisburg, Pennsylvania. Governor Ernest F. Hollings recommended the renaming which was approved by the Secretary of the Air Force.
- **1971**
  - [SCNG] Major General Robert L. McCrady was elected as The Adjutant General of the South Carolina National Guard. He served as Adjutant General from 1971 to 1978.

- **1973**
  - [SCEMD] Acts 128 and 410 provided for reorganization of the South Carolina Civil Defense Agency as the implementing and organizational agency for the newly formed State Disaster Planning Board, and renamed it as The South Carolina Disaster Preparedness Agency.
  - [SCNG] The first women enlisted in the SC National Guard. 1LT Bonnie Morse and SPC Ramona Swails join the 132<sup>nd</sup> Medical Company in Darlington, SC.
- **1977**
  - [SCEMD] Act 138 established the South Carolina Disaster Preparedness Agency as a division in the Office of the Governor. The Governor became head of the State Disaster Planning Board, the Agency's governing body.
- **1979**
  - [SCNG] Major General T. Eston Marchant was elected as The Adjutant General of the SC National Guard. He served as Adjutant General from 1979 to 1995.
  - [SCEMD] Act 199 repealed Act 138 of 1977 and established the South Carolina Emergency Preparedness Division (SCEPD) in its current form as a division of the Adjutant General's Office with a Director appointed by the Adjutant General. Act 199 also established the State Emergency Operations Center (SEOC).
- **1981**
  - [Museum] The “National Guard Museum and State Weapons Collection” officially opened in Sumter, occupying a modest 960 square foot building. Founded by COL Hugh M. McLaurin III, it was the first museum in South Carolina devoted to the State’s citizen-soldiers.
- **1982**
  - [SCEMD] South Carolina Regulations 58-1 and 58-101 were passed, defining the standards for emergency preparedness at the county and State level. Among the counties’ responsibilities under this regulation was the establishment of a formal Emergency Preparedness organization and an Emergency Preparedness plan.
- **1986**
  - [Museum] The Museum received recognition as a “Provisional Army National Guard Museum” by the US Army Center for Military History and the National Guard Bureau.
- **1989**
  - [SCNG, SCEMD] Hurricane Hugo made landfall on 21 September north of Charleston Harbor, the Category 4 storm caused 35 casualties and more than \$6.5 billion in damages, at the time the costliest hurricane to hit the US. The SC National Guard responded with the activation of 6,317 National Guardsmen, 47% of the State’s total strength.
- **1990-1991**
  - [SCNG] Twenty-two SC Army and Air National Guard units were called to active duty for Operations Desert Shield/Desert Storm. The 228<sup>th</sup> Signal Brigade’s Mobile Communications Detachment, based in Spartanburg, was the first of the SC Army National Guard units to deploy. The units mobilized on 7 August 1990 and, on the same day, two of their personnel were on the first Army Central Command flight to Riyadh, Saudi Arabia. The Air National Guard’s 169th Tactical Fighter Wing flew the first combat air missions of

Operation Desert Storm into Kuwait. The 169th Tactical Fighter Wing flew 2,000 combat missions and dropping four million pounds of munitions, while maintaining the highest aircraft mission capable rate in the theater.

- **1995**
  - [SCNG] Major General Stanhope S. Spears was elected as The Adjutant General of the SC National Guard. He served as Adjutant General from 1995 to 2011.
- **1998**
  - [Museum] The Adjutant General, MG Stanhope S. Spears, decided to centrally relocate the Military Museum to Columbia for greater accessibility. Two large maintenance buildings located in the T. Easton Marchant National Guard Complex were reserved as space for the Museum. CW2 (Retired) Ewell G. “Buddy” Sturgis, Jr. was named as the Museum’s first Director and Curator.
  - [Museum] The Museum’s name was changed to the “South Carolina Military Museum” and was codified by Title 25, Chapter 17 of the SC Code of Laws.
  - [Youth ChalleNGe] In July, the Wil Lou Gray Opportunity School and the SC Army National Guard entered into a partnership to start the South Carolina Youth ChalleNGe Academy. COL (Retired) Jackie R. Fogle was named as the acting director. He currently still serves as the Director of Youth Challenge.
- **1999**
  - [SCEMD, SCNG] Hurricane Floyd impacted SC causing \$20 million dollars in eligible public assistance claims in SC.
- **2000**
  - [SCEMD] SCEPD moved to its current location in the Fish Hatchery National Guard Armory in West Columbia.
- **2001**
  - [SCNG] The 169<sup>th</sup> Fighter Wing deployed six F-16 fighter jets and 200 personnel in the aftermath of the attacks on September 11<sup>th</sup>. Within three months, they had bombed several key Taliban strongholds in Afghanistan and proven instrumental in supporting troops on the ground.
- **2002**
  - [SCEMD] SC Code of Laws was amended changing the name of the State Emergency Preparedness Division to the South Carolina Emergency Management Division (SCEMD).
- **2003**
  - [SCNG] Nearly 400 Service Members of the 169th Fighter Wing and all its F-16s mobilized and deployed to Southwest Asia as part of what became Operation Iraqi Freedom. The 169th was attached to the 379th Air Expeditionary Wing stationed in Qatar and flew more than 400 combat missions, performing the Suppression and Destruction of Enemy Air Defenses mission and flying numerous precision bombing missions over Iraq.
  - [STARBASE Swamp Fox] In school year 2003-2004, STARBASE Swamp Fox was established through the Cooperative Agreement Program with the SC Military Department through 100% funding from the Department of Defense as a part of the nationwide Department of Defense STARBASE Program. Classes were conducted at local schools, reaching 210 students for the year. Mr. Jim Prater was named as the first Director of the Program.

- **2004**
  - [SCNG] From October 1, 2003 - September 30, 2004, the SC Army National Guard had 2,891 Soldiers deployed, its highest number at any given time during the Global War on Terrorism. Among the units deployed, the 122<sup>nd</sup> Engineer Battalion was deployed to Iraq and was awarded the Valorous Unit Award, the second-highest award that can be presented to a unit.
- **2005**
  - [SCEMD] On January 6, two Norfolk Southern trains collided near the Avondale Mills plant in Graniteville, SC. One of tank cars ruptured, releasing about 60 tons of the chlorine gas. Nine people died (eight at the time of the accident, one later as a result of chlorine inhalation), and at least 250 people were treated for chlorine exposure. In total, 5,400 residents within one mile of the crash site were forced to evacuate for nearly two weeks while HAZMAT teams and cleanup crews decontaminated the area.
- **2006**
  - [SCEMD] Six emergency management regions were established. These regions provide staffs that live within their local counties in order to provide support for local governments.
- **2007**
  - [Museum] The SC Military Museum opened Gallery One (first building) to the public. The Gallery featured a vast array of period and authentic weapons, uniforms, equipment, artillery pieces, and armored vehicles from the colonial period to Desert Shield/Storm.
- **2008**
  - [Youth ChalleNGe] In January, the South Carolina Youth ChalleNGe Academy relocated to Camp Long in Aiken County, and entered into a partnership with Clemson University and Aiken County Adult Education. Aiken County Adult Education provided educational training and support for the academy cadets.
- **2009**
  - [SCEMD, SCNG] On 23 April, wildfires ignited west of Myrtle Beach in Horry County and became the worst wildfire to strike South Carolina in 30 years. Within two hours, SC Army National Guard deployed a UH-60 Black Hawk, with NC Army National Guard air crews, to support the Horry County Fire Department. The crews dropped over 904,000 gallons of water during operations totaling more than 93 flight hours.
  - [Museum] The Museum was recognized as an official “Army National Guard Museum” by the US Army Center for Military History and the National Guard Bureau.
  - [Youth ChalleNGe] The South Carolina Youth ChalleNGe Academy relocated to its current location at the McCrady Army National Guard Training Center, Eastover, SC in September.
- **2010**
  - [SCNG] The 169th Fighter Wing became the 1<sup>st</sup> Air National Guard unit to support an Air Expeditionary Force mission for a full 120 days. While simultaneously deploying Airmen for Operation Enduring Freedom, the wing deployed more than 300 Airmen in support of Operation Iraqi Freedom during which the 169th flew more than 800 combat air patrol missions over Iraq. The deployment also allowed the Swamp Fox team to escort the last Army combat forces out of Iraq on the last day of Iraqi Freedom, fittingly as the 169th had been there for Day One of the operation in 2003.

- **2011**
  - [SCNG] Major General Robert E. Livingston, Jr. was elected as The Adjutant General of the SC National Guard.
- **2012**
  - [Museum] Dr. Charles E. Cauthen of Midlothian, VA donates his extensive and valuable collection of colonial period to Civil War artifacts to the Museum. This donation fundamentally reshaped Gallery One and greatly enhanced the Museum's overall authenticity.
  - [Museum] The Adjutant General, MG Robert E. Livingston, Jr., authorized the SC Military Museum to expand into the second allocated building.
  - [Youth ChalleNGe] The South Carolina Youth ChalleNGe Academy entered into a partnership with the SC Department of Juvenile Justice to provide Richland county schools district-level guidance, training and support for the academy education department and cadets.
- **2014**
  - [SCNG, SCEMD] An ice storm caused the largest statewide response since Hurricane Hugo with an estimated \$270 million in eligible public assistance damages.
  - [Museum] The Museum opened Gallery Two (second building) to the public. The Gallery expanded its timeline to the Global War on Terror and featured macro-artifacts such as an M3 Halftrack and an H13B "Sioux" Helicopter (Serial Number 1).
  - [Museum] The Museum hosted the "Palmetto Military Festival" commemorating Gallery Two's grand opening and honoring the 70<sup>th</sup> Anniversary of D-Day.
- **2015**
  - [SCNG, SCEMD, State Guard] A severe storm was a high precipitation event caused historic flooding which affected the majority of the State. 19 deaths in South Carolina were attributed to the event. Damages were estimated at \$2.2 billion with estimates of over \$180 million in eligible Public Assistance damage. Total FEMA assistance delivered to South Carolina are expected to exceed \$275 million. The first SC National Guard missions were executed on 3 October. On 4 October, 700 SC National Guard personnel, including swift water rescue assets from Virginia, Tennessee and Georgia, were prepositioned for life saving response. In the early afternoon of the same day, SC Helicopter Aquatic Rescue Team (SC-HART) conducted 25 hoist rescues/lives saved in first 4 hours in Midlands. SC National Guard personnel numbers peaked between 8-11 October with over 4,100 personnel on the ground.
  - [Museum] In a special ceremony at the Columbia Readiness Center, the SC Military Museum and MG Robert E. Livingston, Jr. honored South Carolina's Korean War Veterans with the Republic of Korea's "Ambassador for Peace Medal".
  - [Youth ChalleNGe] The SC Youth Challenge Academy was selected by the U.S. Department of Labor to administer the Job ChalleNGe Program. The Job ChalleNGe Program is a residential program that will expand and enhance the SC Youth ChalleNGe Academy's job skills component.



- 2016

- [Youth ChalleNGe] In January, the Job Challenge Program, housed at Camp Long in Aiken County, began the first cohort (cycle). In July, the SC Youth ChalleNGe Academy and the Richland School District One Adult Education Program entered into a partnership in which the District would supply the educational guidance, supervision and support needed for the academy staff and cadets.
- [SCNG, SCEMD, State Guard] Hurricane Matthew made landfall as a Category 1 Hurricane with 75 mph winds on 8 October 2016, near McClellanville. Hurricane Matthew impacted the entire coast line with storm surges, downed trees and major flooding, and SC's coastal and inland communities are inundated by as much as 15 inches of rain. Hurricane Matthew caused the largest amount of damage to the State since Hurricane Hugo in 1989. It resulted in over \$320 million in eligible Public Assistance damage (estimates). At peak of operations, from 5 October to 2 November, more than 2,900 SC Army National Guard Soldiers, 50 SC Air National Guard Airmen and 90 State Guard were mobilized to assist in evacuations, security operations, logistics, sandbags, engineer assets and recovery support.
- [SCNG, SCEMD] Pinnacle Mountain fire destroyed 10,623 acres of forest from 9 November to the time it was controlled on 16 December. The fire was the largest, longest and costliest mountain fire in State history. Aircraft from the SC and Georgia Army National Guards, and the US Forest Service dropped more than 2 million gallons of water on the fire during the firefighting efforts.
- [Museum] In a special event at the T. Eston Marchant National Guard Complex, the Museum and the SC Military Department honored South Carolina's Vietnam Veterans as part of the national Vietnam 50th Anniversary Commemoration.

- 2017

- [Museum] Construction began on further expansion of the SC Military Museum into the second building. Gallery Three will focus on Army Aviation and include a multimedia center to enhance the Museum's education mission.
- [STARBASE Swamp Fox] After a Department of Defense Compliance Visit in April 2017, STARBASE Swamp Fox was recommended to move to a "Double Program" status due to its success in past years. The mandatory number of classes for a school year will move from 28 to 56 in school year 2017-2018.

## Legal Directives

The State Constitution states the Governor is the Commander in Chief of the Militia and establishes the position of Adjutant General as an officer of the state, with duties to be prescribed by the State Code of Laws.

Article IV. Executive Department.

Section 13. Commander-in-Chief.

The Governor shall be Commander-in-Chief of the organized and unorganized militia of the State.

History: (1972 (57) 3171; 1973 (58) 48.)<sup>2</sup>

Article VI. Officers.

Section 7. Elective offices; terms; duties; compensation; appointment of Adjutant General.

There shall be elected by the qualified voters of the State a Secretary of State, an Attorney General, a Treasurer, a Superintendent of Education, Comptroller General, Commissioner of Agriculture, and an **Adjutant General** who shall hold their respective offices for a term of four years, coterminous with that of the Governor. The duties and compensation of such offices shall be prescribed by law and their compensation shall be neither increased nor diminished during the period for which they shall have been elected.

Beginning upon the expiration of the term of the Adjutant General serving in office on the date of the ratification of the provisions of this paragraph, the **Adjutant General must be appointed by the Governor, upon the advice and consent of the Senate**. The appointed Adjutant General shall serve for a term not coterminous with the Governor and may be removed only for cause. The **General Assembly shall provide by law for the term, duties, compensation, and qualifications for office**, the procedures by which the appointment is made, and the procedures by which the Adjutant General may be removed from office.

History: 1972 (57) 3181; 1973 (58) 83; 1983 Act No. 25; 2015 Act No. 1 (S.8), Section 1.A, eff March 5, 2015.<sup>3</sup> (emphasis added)

Article XIII. Militia

Section 4. Adjutant General; appointment.

**There must be an Adjutant General.** The position of Adjutant General is recognized as holding the rank of Major General, and the **Adjutant General's duties and compensation must be prescribed by law**. The Governor, by and with the advice and consent of the Senate, shall appoint staff officers as the General Assembly may direct.

Beginning upon the expiration of the term of the Adjutant General serving in office on the date of the ratification of the provisions of this paragraph, the Adjutant General must be appointed by the Governor, with the advice and consent of the Senate, in the manner provided in Section 7, Article VI.

HISTORY: 2015 Act No. 1 (S.8), Section 1.B, eff March 5, 2015.<sup>4</sup> (emphasis added)

The South Carolina statutes which provide the term, duties, compensation, qualifications for office are spread throughout the code, including, but not limited to:

- Title 1 - Administration of the Government
- Title 7 - Elections
- Title 8 - Public Officers and Employees
- Title 16 - Crimes and Offenses
- Title 23 - Law Enforcement and Public Safety
- Title 25 - Military, Civil Defense and Veterans Affairs
- Title 44 - Health
- Title 54 - Ports and Maritime Matters
- Title 59 - Education

A complete list of the laws the Adjutant General's Office asserts are applicable to it can be found in the Laws Chart of the agency's Program Evaluation Report.

## *Mission and Vision*

The mission of the Adjutant General's Office is to...

- Provide combat-ready units to the U.S. Army and U.S. Air Force.
- Provide planning, coordination and military capabilities in response to State emergencies.
- Add value to the State of South Carolina and nation with community-based organizations, partnerships, Soldiers, Airmen, and employees ready to meet the challenges of the 21st century.

The vision of the Adjutant General's Office is to...

Be ready to execute missions today with a relevant force structure composed of resilient Service members, employees and families, who are responsible to the nation, communities, families, Soldiers and Airmen.

As the legal basis for the agency's mission and vision, the agency provides the following:

- Federal Statutes:
  - Title 10 - Armed Forces
  - Title 32 - National Guard
  - Title 50 - War and National Defense
- State Statutes
  - Title 1 - Administration of The Government
  - Title 23 - Law Enforcement And Public Safety
  - Title 25 - Military, Civil Defense and Veterans Affairs

# ORGANIZATION

## *Governing Body (i.e. director, commissioners, trustees, etc.)*

In the Program Evaluation Report, the Committee asks the agency to provide information about the agency's governing body. The Office of the Adjutant General/South Carolina Military Department is led by The Adjutant General of South Carolina, Major General Robert E. Livingston, Jr. MG Livingston has held his current position since January 2011. In accordance with Article VI, Section 7 of the Constitution of South Carolina, The Adjutant General is a constitutionally elected official. However, beginning in 2018 the Adjutant General's position will change to one which will be appointed by the Governor, upon the advice and consent of the Senate. The appointed Adjutant General shall serve for a term not coterminous with the Governor and may be removed only for cause.

## *Internal Audit Process*

In the Program Evaluation Report, the Committee asks the agency to provide information about internal audit process, if it has one.

The Office of the Adjutant General/South Carolina Military Department does not have an internal audit department, but the each State's National Guard has a United States Property and Fiscal Office (USPFO) which is tasked to support the Adjutant General's State mission while providing essential oversight of Federal resources.

Each USPFO has an Internal Review (IR) Division composed of Federal civilian auditors who are responsible for conducting reviews of all programs and activities of the Army and Air National Guard that involve Federal resources. The IR Division is responsible for preparation and publication of the annual audit plan with guidance from the Audit Committee, the Adjutant General, and the USPFO. The IR Division offers managers with an independent, timely, and objective control perspective of programs, systems, functions, and activities. The Division conducts primarily compliance, performance and efficiency type audits. In addition, the IR Division maintains and updates annually a risk assessment file that includes all major programs, activities, functions, or systems.

In the past five years, the IR Division has completed thirteen (13) audits of Cooperative Agreement programs managed by the Office of the Adjutant General/South Carolina Military Department in support of the SC Army and Air National Guards. These Cooperative Agreements between National Guard Bureau (NGB) and the State are the mechanism by which federal resources are transferred to the State to execute certain programs which support the SC National Guard's State and Federal Missions. Recommendations from these audits have improved the stewardship of both Federal and State resources, and ensured compliance with the laws and regulations that govern the Cooperative Agreements.

These audit reports are classified "For Official Use Only" (FOUO). Any request for release would require a Freedom of Information Act (FOIA) Request to the US Property & Accountability Officer for SC.

## Organizational Units

The agency's Program Evaluation Report (PER) includes information about its organizational units.<sup>5</sup> Every agency has some type of organization and hierarchy. Within the organization are separate units. An agency may refer to these units as departments, divisions, functional areas, cost centers, etc. Each unit is responsible for contributing to the agency's ability to provide services and products.

To ensure agency employees understand how their work contributes to the agency's overall ability to provide effective services and products in an efficient manner, each organizational unit has at least one (and in most cases multiple), objectives, strategies, or goals for which it is solely responsible.

The Adjutant General's Office is comprised of eight organizational units: (1) SC Emergency Management Division; (2) SC State Guard; (3) SC Youth/Job Challenge Academy; (4) STARBASE Swampfox; (5) SC Military Museum; (6) SC Joint Services Detachment; (7) SC Army National Guard; (8) SC Air National Guard

**SC Emergency Management Division** is one of the agency's organizational units. The South Carolina Emergency Management Division (SCEMD) is the State-funded coordinating agency responsible for the statewide emergency management program. SCEMD's mission is to lead the State emergency management program by supporting local authorities to minimize the loss of life and property from all-hazard events. SCEMD is the lead State coordinating agency during natural disasters and State emergencies. SCEMD also serves as the pass-through organization for Federal funding to support several disaster recovery and mitigation programs. Table 1 provides additional information about the unit.

Table 1. Organizational Unit: SC Emergency Management Division

Details:	2014-15	2015-16	2016-17
What is the turnover rate?	20%	20%	15%
Is employee satisfaction evaluated?	No	No	Yes
Is anonymous employee feedback allowed?	No	No	No
Do any positions require a certification (e.g., teaching, medical, accounting, etc.)	Yes	Yes	Yes
Did the agency pay for, or provide classes/instruction needed to maintain all, some, or none of required certifications?	All	All	All

**SC State Guard** is one of the agency's organizational units. The SC State Guard (SCSG) is the State's authorized and funded volunteer militia, and assumes a support role in the event the SCNG is mobilized. The over 900 volunteer members of the SCSG consists of both retired and former military personnel as well as non-prior military service personnel, select professionals with specialized skills, and community leaders. The SCSG is organized to augment the State's emergency response capabilities. Table 2 provides additional information about the unit.

Table 2. Organizational Unit: SC State Guard

Details:	2014-15	2015-16	2016-17
What is the turnover rate?	42%	30%	24%
Is employee satisfaction evaluated?	No	No	No
Is anonymous employee feedback allowed?	No	No	No
Do any positions require a certification (e.g., teaching, medical, accounting, etc.)	Yes	Yes	Yes

Did the agency pay for, or provide classes/instruction needed to maintain all, some, or none of required certifications?	None	All	All
--	------	-----	-----

**SC Youth/Job Challenge Academy** is one of the agency's organizational units. The SC Youth Challenge Academy program is a part of a nationwide, National Guard Bureau-funded program to provide a wealth of educational enrichment offered by the staff and facilities with the commitment to serving SC's at-risk youth. The Academy conducts two, five-month long classes per year designed to help youth acquire the basic skills and education necessary to succeed in life. Youth have the opportunity to work toward earning their GED. Select graduates of Youth Challenge Academy have the opportunity for additional training in the POST Challenge Academy. Table 3 provides additional information about the unit.

Table 3. Organizational Unit: SC Youth/Job Challenge Academy

Details:	2014-15	2015-16	2016-17
What is the turnover rate?	37%	56%	25%
Is employee satisfaction evaluated?	No	No	No
Is anonymous employee feedback allowed?	Yes	Yes	Yes
Do any positions require a certification (e.g., teaching, medical, accounting, etc.)	Yes	Yes	Yes
Did the agency pay for, or provide classes/instruction needed to maintain all, some, or none of required certifications?	All	All	All

**STARBASE Swampfox** is one of the agency's organizational units. STARBASE Swamp Fox is a part of a national Department of Defense-funded educational program focused on elementary students, primarily fifth graders. The goal is to motivate them to explore Science, Technology, Engineering and Math (STEM) as they continue their education. The program engages students through the inquiry-based curriculum with its "hands-on, mind-on" experiential activities, and works with school districts to support their standards of learning objectives. Table 4 provides additional information about the unit.

Table 4. Organizational Unit: STARBASE Swampfox

Details:	2014-15	2015-16	2016-17
What is the turnover rate?	0%	0%	13%
Is employee satisfaction evaluated?	Yes	Yes	Yes
Is anonymous employee feedback allowed?	No	No	No
Do any positions require a certification (e.g., teaching, medical, accounting, etc.)	No	No	No
Did the agency pay for, or provide classes/instruction needed to maintain all, some, or none of required certifications?	N/A	N/A	N/A

**SC Military Museum** is one of the agency's organizational units. The SC Military Museum is the only military museum in the State chartered by State law and is the only museum in the State that covers SC's complete military history from 1670, when the colony of Carolina was founded, to present day operations in Kosovo, Iraq, Afghanistan and Kuwait. The Museum contains artifacts of SC's military history valued at over \$5 million. The Museum is federally recognized by the National Guard Bureau, and is the 2nd oldest and 4th largest National Guard museum in the country. Table 5 provides additional information about the unit.

Table 5. Organizational Unit: SC Military Museum

Details:	2014-15	2015-16	2016-17
What is the turnover rate?	25%	40%	40%

Is employee satisfaction evaluated?	No	No	No
Is anonymous employee feedback allowed?	No	No	No
Do any positions require a certification (e.g., teaching, medical, accounting, etc.)	No	No	No
Did the agency pay for, or provide classes/instruction needed to maintain all, some, or none of required certifications?	N/A	N/A	N/A

**SC Joint Services Detachment** is one of the agency's organizational units. The SC Joint Services Detachment is a 100% volunteer, non-paid organization whose approximately 30 members are appointed by the Governor and the Adjutant General. The SC Joint Services Detachment provides support for the Youth ChalleNGe Academy and the SC Military Museum, and assists in supporting National Guard Service Members in preparation for, during, and after they return from active duty deployments. Additionally, the Joint Services Detachment works to promote tax relief for members of the SC State Guard who also serve without pay. Table 6 provides additional information about the unit.

Table 6. Organizational Unit: SC Joint Services Detachment

Details:	2014-15	2015-16	2016-17
What is the turnover rate?	Volunteer Organization - Data Not Tracked		
Is employee satisfaction evaluated?			
Is anonymous employee feedback allowed?			
Do any positions require a certification (e.g., teaching, medical, accounting, etc.)			
Did the agency pay for, or provide classes/instruction needed to maintain all, some, or none of required certifications?			

**SC Army National Guard** is one of the agency's organizational units. The mission of the SC Army National Guard (SCARNG) is to generate mission/combat ready units able to fulfill both the Federal and State missions; specifically its three main competences are homeland defense/emergency preparedness (Defense Support to Civil Authorities (DSCA)), quality Soldier and Family support systems, and innovative technological applications. Table 7 provides additional information about the unit.

Table 7. Organizational Unit: SC Army National Guard

Details:	2014-15	2015-16	2016-17
What is the turnover rate?	13.0%	13.6%	12.6%
Is employee satisfaction evaluated?	Yes	Yes	Yes
Is anonymous employee feedback allowed?	Yes	Yes	Yes
Do any positions require a certification (e.g., teaching, medical, accounting, etc.)	Yes	Yes	Yes
Did the agency pay for, or provide classes/instruction needed to maintain all, some, or none of required certifications?	All	All	All

**SC Air National Guard** is one of the agency's organizational units. The mission of the SC Air National Guard (SCANG) is to employing conventional munitions in the Destruction/Suppression of Enemy Air Defenses (DEAD/SEAD), while providing 24/7 homeland defense alert fighter response. Additionally, the SCANG provides the Governor of South Carolina with defense assistance to the State's homeland security office,

and disaster preparation and response support for Defense Support to Civil Authorities (DSCA) activities. Table 8 provides additional information about the unit.

*Table 8. Organizational Unit: SC Air National Guard*

<u>Details:</u>	<u>2014-15</u>	<u>2015-16</u>	<u>2016-17</u>
What is the turnover rate?	9%	10%	9%
Is employee satisfaction evaluated?	Yes	Yes	Yes
Is anonymous employee feedback allowed?	Yes	Yes	Yes
Do any positions require a certification (e.g., teaching, medical, accounting, etc.)	Yes	Yes	Yes
Did the agency pay for, or provide classes/instruction needed to maintain all, some, or none of required certifications?	All	All	All

## *Organizational Chart*

Figure 2 includes the agency's 2017 organizational chart.



# Office of the Adjutant General

## 2017 Organizational Chart

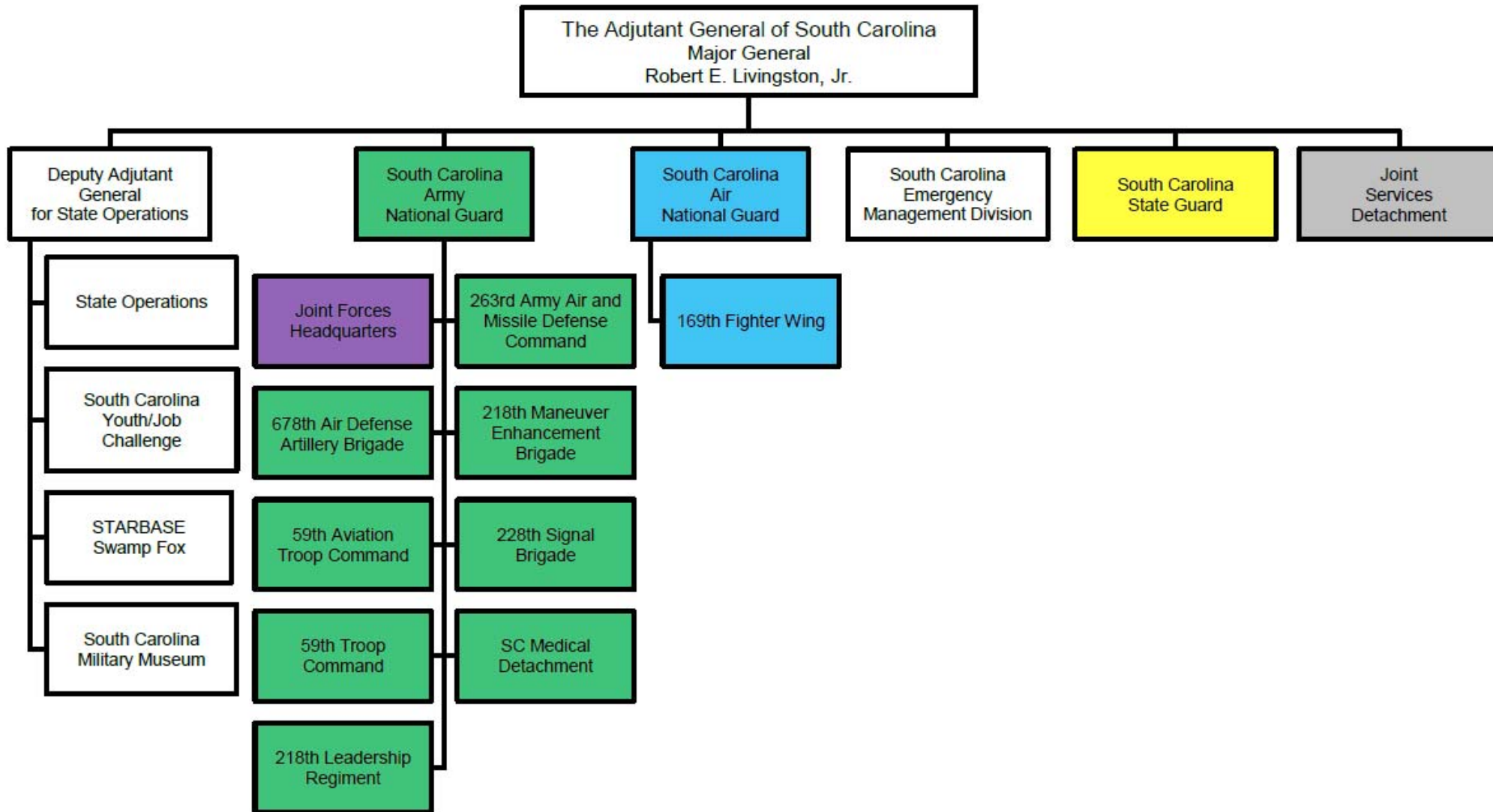


Figure 1. Agency 2017 organizational chart.  
Page 33 of 42

# SUCCESSSES, CHALLENGES, EMERGING ISSUES

In the Program Evaluation Report, the Committee asks the agency to provide information about what it considers successes; challenges or issues; and emerging issues in the next five years.

## *Successes*

### Disaster Response

The SC Military Department's successful disaster response actions recently included support during the 2014 Ice Storm, 2015 Flood Event, 2016 Hurricane Matthew, 2016 Pinnacle Mountain Fire, and 2017 Hurricane Irma. The SC Emergency Management Division (SCEMD) coordinated the State's and State Agencies' overall response in conjunction with FEMA, Federal agencies, and other states. This collaboration, and the capabilities of the South Carolina National Guard including the Army, Air and the SC State Guard, was critical to providing resources and support needed by the responsible State agencies and the counties in order to ensure the safety and livelihood of their citizens.

### Reduction in overall unemployment for current and former members of the SC National Guard

The SC National Guard's Service Member and Family Care Employment Services Division successfully reduced the overall unemployment for current and former members of the SC National Guard while providing employment assistance to current and former military Service Members of the Active Component, Guard, and Reserve, all retired military personnel, and their families. As a result of the program, the SC National Guard's unemployment rate is under 2%. As of 21 July, the Division has placed 913 personnel into jobs during the current Federal FY (since 1 Oct 2016), and a total of 5,577 personnel into jobs since the Program's inception in October, 2011. The program is 100% federally funded through temporary grants or from other existing federal programs.

### Work of the SC National Guard's Service Member and Family Care Support Centers

The SC National Guard's Service Member and Family Care Support Centers (One Stop Shops) located throughout South Carolina continue to assist both current and former military Service Members of the Active Component, Guard, and Reserve, all retired military personnel, and their families with services including employment, health and wellness, family programs, survivor services and behavioral health services. The Support Centers are in the following areas: Columbia, Clemson, Orangeburg, Florence, Spartanburg, Rock Hill and Charleston. As of 21 July, the Support Centers provided services to 24,752 customers during the current Federal FY (since 1 Oct 2016), and a total of 48,994 customers since the Program's inception in October, 2011. The Support Centers are 100% federally funded through temporary grants or from other existing federal programs.

### Combat-ready personnel and units for the U.S. Army and U.S. Air Force

The Agency, through the SC Army and Air National Guard, continues to provide combat-ready personnel and units to the U.S. Army and U.S. Air Force in support of on-going operations, domestically and internationally, providing for our National defense. To date in Federal FY17, the SC

National Guard has deployed 397 Service Members overseas, and since 2002 over 18,669 Service Members have deployed in support of contingency operations. Additionally, in Federal FY17, the SC National Guard has supported events and operations in at least 29 countries including: Somalia, Central African Republic, South Sudan, Kenya, Uganda, Ethiopia, Djibouti, Burundi, Iraq, Kuwait, Afghanistan, South Korea, Cuba, Colombia, Australia, Germany, Romania, Poland, Czech Republic, Italy, Canada, Israel, Finland, Syria, Eritrea, Seychelles, Qatar, Hungary, Lithuania, Canada, and Bulgaria.

## *Challenges*

### Facilities Maintenance

The SC Army National Guard is faced with maintenance challenges of its facilities whose average age is 39 years. There are identified gaps between its current Readiness Centers and existing requirements. The SC Army National Guard is facing mission shortfalls due to capacity and worsening maintenance conditions. Readiness Centers require State Funding before being matched to Federal Funds. State funding is critical to addressing facility shortfalls and positioning the SC National Guard to be able to respond to complex civilian and military challenges. As the SC National Guard looks to increase in force structure, State support to Readiness Center investment is critical.

### Military Construction

The Federal budget constraints of the last two decades have reduced and slowed military construction resources. These are typically planned out in five-year windows, and require balanced support in State funds, usually 80% Federal to 20% State. Readiness Centers and key facilities for training and operations are critical to how the National Guard trains combat ready units and how it responds to State emergencies. States have the ability to focus on Armory expansion more quickly than existing Federal processes, and can directly shape the kind and number of forces stationed in the State while ensuring adequate emergency response facilities are available.

### Awareness/Knowledge of Agency Capability by State Leadership

The Army and Air National Guard and the SC State Guard are three very distinct elements of the SC Military Department. Key members of the executive and legislative branches are not comfortably aware of the full range of capacities and the obligations for use of their Guard. The SC Military Department has plans to directly engage various stakeholders in the executive and legislative branches to increase awareness and partnership, and to forge an increasingly productive relationship.

## *Emerging Issues*

### Reductions in Federal Funding

Discussions coming out of Washington, DC indicate the Agency can expect to see future reductions for federally funded or partially federally funded programs. While the impacts of the reductions would primarily be internal, the Agency has several programs which provide services to the public at

no cost or fees which could be significantly impacted: SCEMD (Emergency Management Preparedness Grants), Service Member and Family Care, SC Youth Challenge Academy, SC Job Challenge, and STARBASE. State funds are needed to establish a stable, top-priority, baseline of these key services that will continue to serve the Soldiers, Families, Veterans, and communities of South Carolina.

- Federal Emergency Management Program Grants (EMPG) currently funds almost 50% of SCEMD's budget. By Federal policy, SCEMD passes at least ½ of the grant funds it receives through the EMPG Program to county programs with the counties receiving allocations ranging from \$52,862 to \$95,917. The initial Federal FY2018 budget proposed a 20% cut in EMPG funding which equated to greater than \$1M reduction in funding to SC. This would reduce county grants by more than \$12,000 on average. Reductions could eliminate or reduce county Community Emergency Response Team funding, reduce hurricane guide distribution, restrict travel, exercises, and training, and eliminate selected FTEs. The last 3 major disasters clearly indicate the need for a strong, robust State and local level emergency management system of which EMPG is the key to maintaining the required operational capability.
- The Service Member and Family Care Program is a 100% federally funded program operated by the SC Military Department for the benefit of SC's Service Members, Veterans, and Military Families. The Program receives over \$7 Million in federal funds, grants and federally (i.e., National Guard Bureau) contracted labor to support its programs. Through the operation of its seven One-Stop Shops located throughout South Carolina, the program has provided employment services programs; resiliency, risk reduction, and suicide prevention programs; behavioral health program, and family programs which are provided at no cost or fee to the State's Service Members, Veterans, and Military Families. In this past FY, the program assisted in almost 900 job placements; the Psychological Health Coordinators provided or coordinated 1,535 new staff consultations, 2,371 follow-ups, 1,446 outsider referrals, and 3,278 information and referral consultations; the Family Assistance Specialist (FAS) Teams closed 755 cases and conducted outreach to approximately 3,626 Service and Family Members, the Youth Programs hosted 53 youth focused events throughout the State; and the Program's Financial Counselors conducted outreach to 301 Service Members, and 290 financial counseling sessions. Reductions to this program would have a negative effect on the overall health and well-being of the State's Service Members, Veterans, and Military Families.
- The SC Youth Challenge Academy (SCYCA) program has a long established history in the State as a proven resource designed to serve high school dropouts. The Program is funded on a 75% Federal/25% State cost share basis. Last year, the Agency received over \$2.3 Million in federal funding to assist in operating the program. During FY 16-17, SCYCA graduated 227 cadets (70% graduation rate) who earned a total of 102 GEDs; SCYCA's job placement rate during the same period was approximately 59%. Since its inception in July of 1998, the SCYCA has graduated 4,287 cadets from the Program and enabled 1,551 of those students to earn their GED. In many cases, the SCYCA is the youth's final option for becoming a viable, productive member of the State's communities. Cuts to the Program would likely result in these young adults remaining in environments with no life or job skills and, in many cases, becoming either a long-term ward of the State or dependent on social programs as their means of livelihood.

- The SC Job Challenge Program is a Department of Labor grant funded test program intended as a follow-on partner program with SCYCA to provide technical job skills training for deserving graduates of the SCYCA Program. Over the past 1 ½ years, the program has received over \$1 Million in grant funding from the federal Department of Labor. Established in FY 15-16, so far during its test period, total enrollment over the past three cohorts was 148 students with 78 graduates (53% graduation rate). Approximately 70% of the graduates from Cohorts 1 and 2 are employed with approximately 50% employed in their field of training. As of 30 June 2017, eight POST Challenge graduates have entered military service. Without this program, many of the SCYCA graduates would return to the previous environments with limited job skills and limited opportunities for future success.
- The STARBASE Program is a Department of Defense sponsored, 100% federally funded Science, Technology, Engineering and Math (STEM) program for 5th grade students. Operating on an annual budget of less than \$350,000, the program is designed to augment, enhance, and reinforce the State's educational curriculum and standards, the program acts as a catalyst for encouraging students' future interest and studies in STEM subjects and career focus. Since the program's inception in 2003, STARBASE has provided STEM based training for 11,511 South Carolina students. The Program continues to operate at full capacity, reaching more than 1,100 SC elementary school students annually. Cuts to this program would have a negative impact on the State's STEM educational programs.

#### Base Realignment and Closure (BRAC) Study

Congress continuously analyzes the Federal costs of military infrastructure of bases, forts, camps, posts, and stations. Certain members, including senior leaders at the Department of Defense, are asking for permission to conduct another Base Realignment and Closure (BRAC) study. McEntire Joint National Guard Base (JNGB) is a perennial target. In addition to being the home base of the SC Air National Guard and its 169<sup>th</sup> Fighter Wing, McEntire JNGB also houses Army aviation, cyberspace operations, medical operations and other organizations, and is essential to the future of emergency response capabilities. McEntire JNGB's leadership is working with local and county officials to ensure long-term access to needed areas and lands adjacent to the airfield. The potential negative effects from a BRAC study requires legislative and executive branch attention as to the risk of losing federal resources to that Base, the surrounding communities, the SC National Guard, and the State.

#### Increasing Requirements for STEM Education

The demographics of South Carolina will continue to directly, and positively, influence the composition of the SC Army and Air National Guard. A crucial link in this chain includes State investment in Science, Technology, and Math (STEM) education facilities across the State in high schools and, in particular, the community and technical colleges. These graduates are ideal for the emerging needs of the SC Army and Army National Guards, particularly in the engineering, medical, communications, aviation, and technology fields.

# AGENCY RECOMMENDATIONS

In the Program Evaluation Report, the Committee asks the agency to provide a list of recommendations related to internal changes and changes in laws, which may improve the agency's efficiency and effectiveness, or update antiquated laws. Below are the agency recommendations.

## *Internal Changes*

The agency currently has no recommendations relating to internal changes.

## *Law Changes*

The agency has two law recommendations which are summarized below and provided in detail on the next page.

- #1: Proviso 100.9 (ADJ: Billeting and Dining Facility Operations)
  - Change to current law
- #2: House Bill H 3789 / Senate Bill S 451
  - New law

### **Law Recommendation # 1: Proviso 100.9 (ADJ: Billeting and Dining Facility Operations)**

Summary of current statutory requirement: All revenues collected by the Billeting and Dining Facility operations at the R.L. McCrady Training Center be retained and expended in their budgeted operations.

Recommendation and Rationale for Recommendation: Modify - This is to delete the portion of the Proviso as it relates to operation of and expenditure of funds in support of the Dining Facility operations at the R.L. McCrady Training Center. The operations, financial management, and oversight are being moved under the National Guard Grants and Cooperative Agreements Program's Master Cooperative Agreement (Appendix 8) which is managed by the US Property and Fiscal Office.

Law Wording:

All revenues collected by the Billeting and Dining Facility operations at the R.L. McCrady Training Center shall be retained and expended in its ~~their~~ budgeted operations. Expenditures from these funds shall be determined by the Billeting Committee for Billeting operations ~~and the Deputy Adjutant General for state operations for the Dining Facility operation.~~

Presented and Approved by Board/Commission: Presented as a part of the State Budget Plan. Awaiting approval.

Other Agencies Impacted: None

### **Law Recommendation # 2: House Bill H 3789 / Senate Bill S 451**

Summary: A bill to amend the Code of Laws of South Carolina, 1976, so as to enact the "South Carolina Youth Challenge Academy and south Carolina Jobs Challenge Program Expungement Act"; by adding Article 10 to Chapter 22, Title 17 so as to provide that persons eligible for expungement of a criminal record pursuant to Section 17-22-910 who successfully graduate and complete the South Carolina Youth Challenge Academy and South Carolina Jobs Challenge Program administered by the South Carolina Army National Guard may apply to have their record expunged upon successful graduation and completion of the programs under certain delineated circumstances; and to amend Section 17-22-940, as amended, relating to the expungement process, so as to include a reference to the Director of the South Carolina Youth Challenge Academy attesting to the eligibility of the charge for expungement on an expungement application.

Status: Currently on the Senate calendar after being passed by the House.

Agency Recommendation: The Agency strongly supports this bill.

## COMMITTEE CONTACT INFORMATION





- Website - <http://www.scstatehouse.gov/CommitteeInfo/HouseLegislativeOversightCommittee.php>
- Phone Number - 803-212-6810
- Email - [HCommLegOv@schouse.gov](mailto:HCommLegOv@schouse.gov)
- Location - Blatt Building, Room 228

---

<sup>1</sup> SC House of Representatives, House Legislative Oversight Committee, "Agency PER (April 14, 2017)," under "Committee Postings and Reports," under "House Legislative Oversight Committee," and under "State Election Commission"

[http://www.scstatehouse.gov/CommitteeInfo/HouseLegislativeOversightCommittee/AgencyWebpages/ElectionCommission/PER%20Submission%20-%20PDF%20-%20Election%20Commission%20\(April%2014,%202017\).pdf](http://www.scstatehouse.gov/CommitteeInfo/HouseLegislativeOversightCommittee/AgencyWebpages/ElectionCommission/PER%20Submission%20-%20PDF%20-%20Election%20Commission%20(April%2014,%202017).pdf) (accessed August 10, 2017). Hereinafter, "Agency PER."

<sup>2</sup> Editor's Note - The present provisions of this section are similar to former Section 10 of Article IV as it existed prior to the 1973 revision. For similar provisions in Constitution of 1868, see Const 1868, Art III, Section 10. CROSS REFERENCES - Legislative provisions covering Governor's power to maintain peace and order, see Sections 1-3-410 et seq.

<sup>3</sup> Editor's Note - The present provisions of this section are similar to former Section 24 of Article IV as it existed prior to the 1973 revision. For similar provisions in Constitution of 1868, see Const 1868, Art III, Section 23. 2015 Act No. 1, Section 1.A, provides in part as follows:

"SECTION 1.A. The amendment to Section 7, Article VI of the Constitution of South Carolina, 1895, prepared under the terms of Joint Resolution 297 of 2014, having been submitted to the qualified electors at the General Election of 2014 as prescribed in Section 1, Article XVI of the Constitution of South Carolina, 1895, and a favorable vote having been received on the amendment, is ratified and declared to be a part of the Constitution so that Section 7, Article VI of the Constitution of this State be amended by adding the following new paragraph at the end: [text of amendment follows]."

Effect of Amendment - 2015 Act No. 1, Section 1.A, added the second paragraph.

<sup>4</sup> Editor's Note - For similar provisions in Constitution of 1868, see former Art XIII, Section 3.

2015 Act No. 1, Section 1.B, provides in part as follows:

"B. The amendment to Section 4, Article XIII of the Constitution of South Carolina, 1895, prepared under the terms of Joint Resolution 297 of 2014, having been submitted to the qualified electors at the General Election of 2014 as prescribed in Section 1, Article XVI of the Constitution of South Carolina, 1895, and a favorable vote having been received on the amendment, is ratified and declared to be a part of the Constitution so that Section 4, Article XIII of the Constitution of this State be amended to read: [text of amendment follows]."

CROSS REFERENCES - Legislative provisions pertaining to Military Department and Adjutant General, see Section 25 1 310 et seq.

<sup>5</sup> Agency PER at page 47.